

Message Text

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ACTION DLOS-05

INFO OCT-01 ARA-06 ISO-00 AF-06 EA-06 EUR-12 NEA-09 CG-00

CIAE-00 DODE-00 PM-03 H-01 INR-07 L-02 NSAE-00 NSC-05

PA-01 PRS-01 SP-02 SS-15 USIA-06 AID-05 CEQ-01 COA-01

COME-00 EB-07 EPA-01 IO-10 NSF-01 OES-03 FEA-01

ACDA-05 AEC-05 AGR-05 DOTE-00 FMC-01 INT-05 JUSE-00

OMB-01 CIEP-01 CEA-01 OIC-02 /144 W
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R 132107Z FEB 75

FM AMEMBASSY NASSAU

TO SECSTATE WASHDC 6431

C O N F I D E N T I A L NASSAU 256

E. O. 11652: GDS

TAGS: PLOS BF

SUBJ: LOS: BIOGRAPHIC SUPPORT FOR THE THIRD UN CONFERENCE
ON LOS

REF: STATE 27826

1. BAHAMIAN DELEGATION TO NEXT SESSION OF LOS CONFERENCE HAS
NOT YET BEEN SELECTED. MINEXTAFF HOPES TO BE ABLE TO GIVE US
LIST BY FEB 18 AT WHICH TIME WE WILL REPORT FURTHER.

2. WE EXPECT, HOWEVER, THAT BAHAMIAN DELEGATION FOR GENEVA
WILL INCLUDE SAME PEOPLE WHO WERE AT CARACAS WITH SOME CHANGES
AS TO WHO PROVIDES FULL-TIME COVERAGE. WE KNOW THAT MINISTER
PAUL ADDERLEY WILL ATTEND ONLY DURING LAST HALF OF CONFERENCE.
WHEN HE IS PRESENT, MINISTRY'S FIRST ASSISTANT SECRETARY
GEORGE P. STEWART ALSO WILL BE PRESENT. STEWART DOES NOT
KNOW AT THIS TIME WHETHER HE WILL PROVIDE FULL-TIME COVERAGE
FOR GCOB AS HE DID AT CARACAS. GCOB LOS ADVISER PROFESSOR
D. P. O'CONNELL OF OXFORD UNIVERSITY WILL BE PRESENT WHEN
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ADDERLEY IS AT GENEVA. AS DEPARTMENT AWARE, PROFESSOR O'CONNELL

ACTS AS CONSULTANT ON LOS FOR SEVERAL COUNTRIES IN ADDITION TO THE BAHAMAS AND ACCORDING TO STEWART, O'CONNELL WILL BE "IN TH CORRIDORS" AND AVAILABLE FOR CONSULTATION WITH ADDERLEY.

3. IF GCOB DRAWS ON ITS UN DELEGATION FOR SUPPORT, EITHER DR. DAVIDSON L. HEPBURN, DEPUTY PERMANENT REPRESENTATIVE TO THE UN OR MR. LIVINGSTON JOHNSTON, BAHAMIAN US AMBASSADOR AND UN PERMANENT REPRESENTATIVE, OR BOTH MAY ATTEND.

4. EMBASSY PROVIDED BIOGRAPHIC INFORMATION ON ADDERLEY, STEWART, HEPBURN, AND JOHNSON UNDER COVER OF NASSAU A-90 OF 4/22/74 TO WHICH WE WOULD ADD THE FOLLOWING:

5. AS A FOLLOW-ON TO THE BILATERAL US/GCOB CONSULTATIONS IN NASSAU IN FEBRUARY, ADDERLEY MAY ARRIVE IN GENEVA WITH A CABINET-APPROVED POSITION ON ARCHIPELAGOS AND SUPPORT FOR FREE PASSAGE THROUGH STRAITS. IT IS OUR VIEW THAT AT SUCH TIME AS ACTION IS REQUIRED ON THESE SUBJECTS, ONLY ADDERLEY WILL HAVE THE AUTHORITY TO SPEAK FOR THE GCOB. WE CANNOT PREDUCT WHAT KIND OF MOOD ADDERLEY WILL BE IN WHEN HE GETS TO GENEVA. HIS PERSONALITY HAS NOT CHANGED SINCE OUR LAST EFFORT TO DESCRIBE IT. ALSO, AS DEPARTMENT AND LOS TEAM WELL AWARE, HE RETAINS A SENSE OF PERSONALIZED GRIEVANCE ALTHOUGH HE NO LONGER HAS, IN OUR VIEW, ANY SUBSTANTIVE BASIS FOR IT. WE SEE NO NEED TO REPEAT WHAT THE LOS TEAM ALREADY KNOWS ABOUT THE NEED FOR HANDLING HIM WITH CARE. WE WOULD ONLY ADD THAT WHILE WE EXPECT HIM TO ARRIVE IN GENEVA WITH A SENSE OF WHAT HIS GOVERNMENT WANTS AND EVEN POSSIBLY WITH A CABINET APPROVED POSITION, HE WILL NOT HAVE MUCH LATITUDE. AS WAS CLEAR IN OUR FEBRUARY DISCUSSIONS HERE, GCOB DEFINITION OF WHAT CONSTITUTES CABINET FORM OF GOVERNMENT SEEMS TO BE GOVERNMENT BY COMMITTEE AND ADDERLEY WILL HAVE TO RESPECT THAT DEFINITION.

6. GEORGE STEWART, WE BELIEVE, HAS LOST ANY SENSE OF CONFIDENCE HE MAY HAVE HAD IN HIS ABILITY TO OPERATE INDEPENDENTLY OR CREATIVELY. EVER SINCE CARACAS HE HAS APPEARED TO US TO BE OUT OF THE PICTURE SUBSTANTIVELY. THERE MAY EVEN BE IN THE MINISTRY A FEELING OF DOUBT ABOUT HIS ABILITY TO ACT AS AN ACCURATE REPORTER. WE WOULD NOT EXPECT STEWART TO DO MORE THAN LISTEN IF HE GETS THE ASSIGNMENT AGAIN AS THE FULL-TIME CONFIDENTIAL

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DELEGATE, OR DO LITTLE MORE THAN TAKE NOTES FOR THE MINISTER IF HE ENDS UP ASSIGNED ONLY TO ATTEND WHEN THE MINISTER IS PRESENT. HOWEVER, SHOULD HE APPEAR IN A MORE INDEPENDENT ROLE, AS HE DID IN CARACAS, US REPS CAN HAVE LITTLE CONFIDENCE THAT HE SPEAKS WITH AUTHORITY AND NONE THAT HE CAN INFLUENCE GCOB ON ANY MATTER ADDERLEY IS NOT ALREADY PREPARED TO BUY.

7. HEPBURN AND LIVINGSTON JOHNSON ESSENTIALLY ARE "OUT OF IT"

ON LOS ISSUES IN THE BAHAMAS, AND WHILE THEY ARE SENIOR IN RANK TO STEWART AND MAY GIVE THE APPEARANCE OF THEIR HAVING EITHER MORE EXPERTISE OR MORE AUTHORITY, THIS IS NOT THE CASE. IT DOES APPEAR TO BE TRUE, HOWEVER, THAT JOHNSON HAS ACCESS TO PRIME MINISTER PINDLING, AT LEAST ON SOME OCCASIONS. IT WOULD PRESUMABLY BE AN ISSUE OF MAJOR PROPORTIONS FOR HIM TO UTILIZE THAT ACCESS RE LOS AND ALMOST CERTAINLY WOULD NOT DO SO IN FACE OF CLEAR OPPOSITION FROM ADDERLEY.

8. IN SUM, THE MAN WHO COUNTS IS ADDERLEY AND HE WILL BE GUIDED BY GCOB POSITIONS ON WHICH HE WILL HAVE LITTLE AUTHORITY TO IMPROVISE. HIS SKILL AS A NEGOTIATOR HAS YET TO BE TESTED SINCE, AT LEAST IN OUR EXPERIENCE, THE GCOB HAS YET TO PULL ITSELF TOGETHER OR TO ACQUIRE ENOUGH CONFIDENCE TO OFFER PROPOSALS OR MAKE DECISIONS ON BROAD POLICY ISSUES. WE DO HAVE THE IMPRESSION AS LOS TEAM AWARE, THAT ADDERLEY PLEASED BY RECENT USG PRESENTATION IN NASSAU. IF THIS PROVES TO BE TRUE AND HE CAN SELL APPROVAL TO CABINET, ADDERLEY SHOULD BE A POSITIVE FACTOR FROM OUR POINT OF VIEW IN GENEVA -- ALWAYS PROVIDING HIS PRICKLY PERSONALITY DOES NOT GET IN THE WAY.

9. AS A FINAL NOTE WE WOULD REMIND DEPARTMENT AND LOS TAM OF GCOB CONCERN OVER CUBAN REACTION TO GCOB LOS POSITIONS. ON LOS, AS MINISTER ADDERLEY HAS MADE EXPLICIT ON A NUMBER OF OCCASIONS, GCOB SEES ITSELF AS ONE POINT ON THREE-CORNERED TRIANGLE WHICH IS COMPLETED BY U.S. AND CUBA. WEISS

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